

JAY R. INSLEE
Governor

CYRUS HABIB
Lieutenant Governor

# AGENDA STATE FINANCE COMMITTEE

February 5, 2018 at 3:00 PM

Office of the State Treasurer Legislative Building, Room 230 Olympia, Washington

PURSUANT TO STATUTORY PROVISIONS, YOU ARE HEREBY NOTIFIED that the State Finance Committee will hold a Special Meeting at the Office of the State Treasurer, Legislative Building, Second Floor, Room 230, Olympia, Washington at **3:00 P.M.**, on the **5<sup>th</sup> day of February**, **2018** to consider the following:

#### I. STATE FINANCE COMMITTEE

- 1. Approval of minutes of the December 8, 2017 State Finance Committee meeting.
- 2. Resolution 1209 amends and restates Resolution No. 1207, providing for the issuance of State of Washington General Obligation Bonds in the maximum principal amount of \$1,950,000,000 for the purpose of providing funds to pay and reimburse state expenditures for various state projects identified in the Bond Act; providing for certain terms and covenants of the bonds; providing for certain other provisions safeguarding the payment of the principal thereof and interest thereon; and authorizing and directing the sale of said bonds in one or more sales. Resolution No. 1209 also authorizes the State Treasurer to adopt bond sale resolutions.
- 3. Informational Item. Market and bond sales update.

If you are a person with a disability and require an accommodation for attendance, please contact the Office of the State Treasurer, (360) 902-9000, 24 hours prior to the meeting date.

### State Finance Committee Meeting Minutes Olympia, Washington December 8, 2017 1:30 pm

The State Finance Committee met in a special meeting after notice duly given to the public.

Present: Duane Davidson, State Treasurer, Chair

Jay Inslee, Governor

Cyrus Habib, Lt. Governor (via phone)

Also Present: Jason Richter, Office of the State Treasurer

Johnna Craig, Office of the State Treasurer Svein Braseth, Office of the State Treasurer Wendy Kancianich, Office of the State Treasurer

Rob Shelley, Piper Jaffray

Bill Tonkin, Foster Pepper PLLC

Rusty Fallis, Office of the Attorney General Shawn Myers, Office of the State Treasurer Shelly Sweeney, Office of the State Treasurer Scott Merriman, Office of Financial Management Whitney Smith, Office of the State Treasurer Matthew Schoenfeld, Office of the State Treasurer

Nguyen Dang, Washington State Department of Transportation Kate Manley, Washington State Department of Transportation

Shannon Thompson, Piper Jaffray

Anthony Hemstad, Office of the State Treasurer Leo Marquez, Office of the State Treasurer

Libby Hollingshead, Office of the Lt. Governor (via phone)

Chair Davidson requested a roll call. Chair Davidson called the meeting to order at 1:36 pm.

#### **Item 1: Approval of Minutes**

Treasurer Davidson introduced minutes from the August 7, 2017 at 2:30 pm State Finance Committee Meeting for approval. There were no corrections. Minutes were accepted as approved.

## Item 2: Resolution 1206—Appointing a secretary for the State Finance Committee and setting forth the duties and responsibilities of said secretary.

Treasurer Davidson introduced Resolution 1206 and asked Jason Richter, Deputy Treasurer for Debt Management to provide background on the resolution.

Mr. Richter explained that Resolution 1206 appoints the Deputy Treasurer for Debt Management to serve as the secretary of the State Finance Committee.

Approval of the resolution was motioned by Governor Inslee, seconded by Lt. Governor Habib and adopted unanimously.

#### Item 3: Informational Item. Market and Bond Sales Update

Jason Richter, Deputy Treasurer of Debt Management for the Office of the State Treasurer gave a brief update on market conditions, interest rates and recent bonds sales. Mr. Richter provided an overview on the debt service savings generated in connection with the November advanced refunding sales.

Discussion followed regarding the elimination of advanced refundings due to federal tax reform.

#### **Item 3: Resolution 1207—State of Washington General Obligation Bonds**

Treasurer Davidson introduced Resolution 1207 and asked Jason Richter, Deputy Treasurer for Debt Management to provide background on the resolution.

Mr. Richter explained that Resolution 1207 authorizes the issuance of State of Washington General Obligation Bonds in the maximum principal amount of \$785,000,000 to provide funds for already approved capital projects identified in the 2017-2019 reappropriations only capital budget. This resolution also authorizes the State Treasurer to adopt bond sale resolutions.

Approval of the resolution was motioned by Governor Inslee, seconded by Lt. Governor Habib and adopted unanimously.

#### Item 4: Resolution 1208—State of Washington General Obligation Bonds

Jason Richter, Deputy Treasurer for Debt Management provided background on the resolution.

Mr. Richter explained that Resolution 1208 authorizes the issuance of State of Washington General Obligation Bonds in the maximum principal amount of \$5,300,000,000 for providing funds to pay and reimburse state expenditures for Connecting Washington Projects. This resolution authorizes the entire amount permitted under the bond act due to the unique nature of the project. This resolution also authorizes the State Treasurer to adopt bond sale resolutions.

Approval of the resolution was motioned by Governor Inslee, seconded by Lt. Governor Habib and adopted unanimously.

Treasurer Davidson adjourned the meeting at 1:51 pm.

# STATE FINANCE COMMITTEE STATE OF WASHINGTON

	By
	Duane A. Davidson
	State Treasurer and Chairman
	By
	Jay Inslee
	Governor and Member
	ByCyrus Habib Lieutenant Governor and Member
ATTEST:	
Jason P. Richter,	
Deputy State Treasurer and Secretary	



JAY R. INSLEE
Governor

CYRUS HABIB
Lieutenant Governor

February 5, 2018

#### MEMORANDUM

TO: The Honorable Duane A. Davidson

The Honorable Jay R. Inslee The Honorable Cyrus Habib

FROM: Jason P. Richter

**Deputy State Treasurer** 

RE: **Proposed Resolution No. 1209** authorizes the issuance and sale of State of Washington Various

Purpose General Obligation Bonds

Proposed Resolution No. 1209 authorizes the issuance and sale of State of Washington Various Purpose General Obligation Bonds for capital projects authorized by the Legislature for the 2017-19 biennium.

- **Resolution Purpose.** Proposed Resolution No. 1209 amends and restates Resolution No. 1207, providing for the issuance of State of Washington General Obligation Bonds in the maximum principal amount of \$1,950,000,000 for the purpose of providing funds to pay and reimburse State expenditures for various State projects identified in the bond acts authorizing the bonds; providing for certain terms and covenants of the bonds; providing for certain other provisions safeguarding the payment of the principal thereof and interest thereon; and authorizing and directing the sale of said bonds in one or more sales. Resolution No. 1209 also authorizes the State Treasurer to adopt bond sale resolutions.
- Background. Resolution No. 1207, which was approved by the State Finance Committee December 8, 2017, provided for issuance for the 2017 Reappropriations-only Capital Budget (ESSB 5965). Now with the 2017-19 Capital Budget and 2018 Bond Bill signed into law, Resolution No. 1209 amends and restates Resolution No. 1207 to provide for issuance for both the reappropriations and appropriations for the 2017-19 biennium.

Proposed Resolution No. 1209 is expect to provide for the expected issuance of State of Washington General Obligation Bonds through the 2017-19 biennium based upon cash-flow needs for both

- a) The 2018 Supplemental Capital Budget (SSB 6090), and
- b) The 2017 Reappropriations-only Capital Budget (ESSB 5965).

Of the maximum principal amount of \$1,950,000,000, approximately \$785,000,000 is expected to be allocated to reappropriations and \$1,165,000,000 is expected to be allocated to appropriations.

Bond sales are currently planned on a semi-annual schedule. Proceeds (par amounts and premium, if any) are expected to be deposited into the following accounts upon issuance of the bonds:

	Account		Preliminary Par Amounts			
	Number	Account Name	Re-appropriations	Appropriations	Total	
	057	State Building Construction Account	684,650,000	932,897,000	1,617,547,000	
	070	Outdoor Recreation Account	9,370,000		9,370,000	
	09C	Farmlands Preservation Account	2,240,000		2,240,000	
	09G	Riparian Protection Account	2,120,000		2,120,000	
	10P	Columbia River Basin Water Supply	8,600,000		8,600,000	
	18B	Columbia River Basin Taxable Bond Water Supply	850,000		850,000	
	22K	Watershed Restoration and Enhancement Bond Account.		20,000,000	20,000,000	
	244	Habitat Conservation Account	12,540,000		12,540,000	
	355	State Taxable Building Const. Account	64,600,000	212,103,000	276,703,000	
	359	School Construction & Skill Centers Building	30,000		30,000	
			785,000,000	1,165,000,000	1,950,000,000	

The par amounts are expected to be allocated to existing bond authorizations as shown in the table below:

Chapter and Laws (Bond Authorizations)	Bonds Authorized	Issued	Unis	sued	Preliminary Par Amount Allocation
Ch. 14 Laws of 1989, 1st Ex. Sess., as amended \$	576,229,431	\$ 545,060,000	\$ 31	169,431 \$	
Ch. 18 Laws of 2003, 1st Sp. Sess	206,250,000	147,710,000	58	540,000	-
Ch. 147 Laws of 2003, Regular Sess	111,635,000	73,585,000	38	050,000	-
Ch. 167 Laws of 2006, Regular Sess	184,450,000	151,475,000	32	975,000	9,450,000
Ch. 179 Laws of 2008, Regular Sess	76,410,000	69,990,000	6	420,000	30,000
Ch. 6 Laws of 2009, Regular Sess	42,535,000	33,860,000	8	675,000	-
Ch. 498 Laws of 2009, Regular Sess	1,049,640,000	862,340,000	187	300,000	2,240,000
Ch. 49 Laws of 2011, 1st Sp. Sess	1,068,010,000	939,940,000	128	070,000	-
Ch. 20 Laws of 2013, 2nd Sp. Sess	2,036,000,000	1,739,610,000	296	390,000	4,400,000
Ch. 37 Laws of 2015, 3rd Sp. Sess	2,332,456,000	1,060,065,000	1,272	391,000	768,880,000
Ch. 3 Laws of 2018, Regular Sess	3,230,230,000	-	3,230	230,000	1,165,000,000
Subtotal\$	10,913,845,431 \$	5,623,635,000	\$ 5,290	210,431 \$	1,950,000,000

Examples of capital projects appropriations for the 2017-19 Biennium (SSB 6090) that are expected to be funded with bonds include the following (amounts shown as dollars in thousands):

### 2017-19 Capital Budget -- 2018 Supplemental Enacted New Appropriations (SSB 6090) (Projects Larger than or Equal to \$20 Million)

(Dollars In Thousands)

	(Dollars in Thousands)	
		New
		Appropriations
Department of C		
	2018 Local and Community Projects	130,529
	2017-19 Housing Trust Fund Program	106,770
	Behavioral Health Community Capacity	65,600
	Clean Energy Funds 3	46,100
	2017-19 Building Communities Fund Grant	30,900
	Weatherization Plus Health Matchmaker Program	21,000
40000009	PWAA Preconstruction and Emergency Loan Programs	19,000
Public Schools		
40000003	2017-19 School Construction Assistance	932,563
92000040	Small Rural District Modernization Grants	35,000
92000041	Distressed Schools	21,186
University of Wa	-	
	Burke Museum	24,200
91000016	Center for Advanced Materials/Clean Energy Research Test Beds	20,000
Washington Stat	te University	
_	WSU Pullman - Plant Sciences Building	52,000
	Global Animal Health Building	23,000
	_	•
Eastern Washing	•	
3000001	University Science Center - Science I	67,009
Central Washing	rton University	
_	Nutrition Science	23,000
		,
Department of E	cology	
	Catastrophic Flood Relief	60,000
	Storm Water Improvements	40,000
	Floodplains by Design 2017-19	35,389
	2017-19 Centennial Clean Water program	35,000
	Columbia River Water Supply Development Program	33,800
30000711	Yakima River Basin Water Supply	31,100
30000797	2015-17 Restored Stormwater Financial Assistance	30,100
30000796	2017-19 Stormwater Financial Assistance Program	25,000
	Remedial Action Grants	20,000
91000343	Water Availability	20,000
Recreation and (	Conservation Funding Board	
	Salmon Recovery Funding Board Programs	69,711
	Puget Sound Acquisition and Restoration	40,000
	Brian Abbott Fish Passage Barrier Removal Board	19,747
		,
	Community & Technical Colleges	
30000137	Edmonds Community College: Science, Engineering, Technology Bldg	37,757
30000981	Big Bend: Professional-Technical Education Center	35,063
30000138	Whatcom Community College: Learning Commons	33,960
30001368	Minor Works - Program	26,630
30000982		24,919
30000983	Highline: Health and Life Sciences	23,372

Examples of reappropriated capital projects (ESSB 5965) that are expected to be funded with bonds include the following (amounts shown as dollars in thousands):

### 2017-19 Capital Budget

# Enacted Reappropriations-Only Budget (ESSB 5965) (Projects larger than or equal to \$20 Million)

(Dollars In Thousands)

			Reapprop
Departi	ment of Con	nmerce	
000	92000369	Local & Community Projects 2016	88,204
002	30000833	Housing Trust Fund Appropriation	59,701
000	92000344	Community Behavioral Health Beds - Acute & Residential	38,857
004	30000726	Clean Energy and Energy Freedom Program	31,476
005	30000835	Energy Efficiency and Solar Grants	21,276
Office o	of Financial I	Management	
005	20084850	Catastrophic Flood Relief	20,000
Departi	ment of Soci	ial and Health Services	
061	20081319	Western State Hospital New Kitchen and Commissary Building	28,000
Departi	ment of Ecol	logy	
033	30000537	Floodplains by Design	34,826
Recrea	tion and Con	servation Funding Board	
002	30000220	Washington Wildlife Recreation Grants	34,791
038	92000131	Recreation & Conservation Office Recreation Grants	30,256
025	30000226	Puget Sound Acquisition and Restoration	27,521
Central	Washington	n University	
032	_	Samuelson Communication and Technology Center (SCTC)	29,084
Commi	ınity & Tech	nical College System	
007	30000122	Olympic College: College Instruction Center	23,174
Public S	Schools		
007	92000039	K-3 Class-size Reduction Grants	209,571
007	30000169	2015-17 School Construction Assistance Program	92,767
007	30000145	2013-15 School Construction Assistance Program - Maintenance	37,201

#### • Counsel and Advisors.

Bond Counsel: William Tonkin, Foster Pepper PLLC

Financial Advisor: Chia-Jung Yang, Montague DeRose and Associates LLC

Robert Shelley, Piper Jaffray



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#### <u>MEMORANDUM</u>

TO: The Honorable Duane A. Davidson

The Honorable Jay R. Inslee The Honorable Cyrus Habib

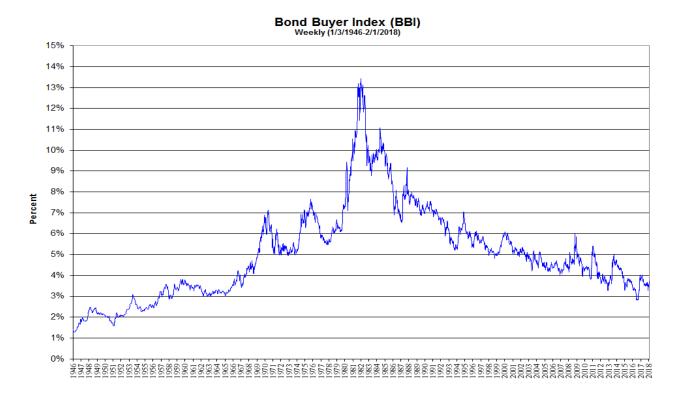
FROM: Jason P. Richter

Deputy State Treasurer

**RE:** Market and Bond Sales Update

*Market Update.* Interest rates continue to be very low. The current Bond Buyer 20-Bond Index now stands at 3.72%, which is 92 bps higher than the recent historic low of 2.80% (on July 7, 2016). The following chart shows the history of the index, with rates from 1946 to current (Chart 1).

#### Chart 1



Long-term interest rates are currently rising, with short-term rates at or close to their twelve month high (Chart 2 and 3 below).

Chart 2



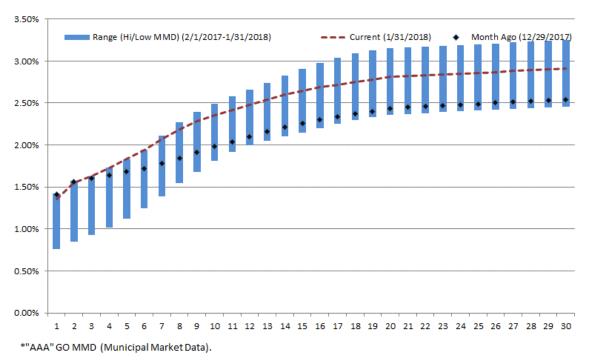
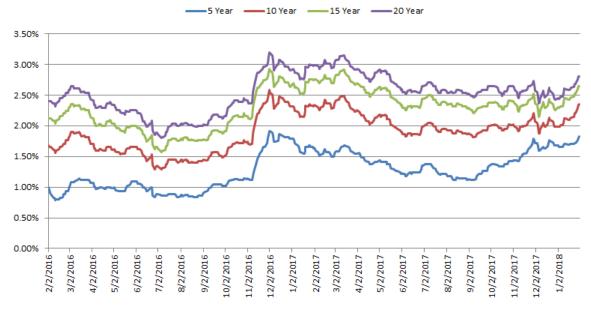


Chart 3

### Tax-exempt Rates MMD (AAA) GO Yield \*



<sup>\*</sup>Municipal Market Data.

*Future Issuances*. The State currently anticipates that it will issue approximately \$500 million of various purpose general obligation bonds and \$80 million of motor vehicle fuel tax general obligation bonds in the March of 2018. Subsequent issuance will be dependent upon cash-flow needs.

#### • Counsel and Advisors.

Bond Counsel: William Tonkin, Foster Pepper PLLC

Financial Advisor: Chia-Jung Yang, Montague DeRose and Associates LLC

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